8/9/2021 8:34 AM

Velva L. Price **District Clerk Travis County** D-1-GN-21-003760 **Alexus Rodriguez** 

## CAUSE NO. D-1-GN-21-003760

		7.1.07.410
REP. GINA HINOJOSA,	§	IN THE DISTRICT COURT OF
REP. ALMA A. ALLEN,	§	
REP. MICHELLE BECKLEY,	§	
REP. JASMINE CROCKETT,	§	
REP. JOE DESHOTEL,	§	
REP. BARBARA GERVIN-HAWKINS,	§	
REP. VIKKI GOODWIN,	§	
REP. CELIA ISRAEL,	§	
REP. RAY LOPEZ,	§	
REP. ARMANDO "MANDO" MARTINEZ,	§	
REP. TREY MARTINEZ FISCHER,	§	
REP. INA MINJAREZ,	§	
REP. CHRISTINA MORALES,	§	
REP. MARY ANN PEREZ,	§	
REP. ANA-MARIA RAMOS,	§	
REP. RICHARD PEÑA RAYMOND,	§	
REP. RON REYNOLDS,	§	
REP. EDDIE RODRIGUEZ,	§	
REP. RAMON ROMERO, JR.,	§	
	§	
Plaintiffs,		
	§ §	
V.	§	TRAVIS COUNTY, TEXAS
	§ § §	
GREG ABBOTT, in his official capacity as	§	
Governor of the State of Texas, and	§	
MATTHEW McDADE PHELAN,	§	
in his official capacity as the Speaker of the	§	
Texas House of Representatives, and	§	
the STATE OF TEXAS.	§ § §	
		261 ST
Defendants.	§	261ST JUDICIAL DISTRICT

## PLAINTIFFS' ORIGINAL VERIFIED PETITION AND APPLICATION FOR TEMPORARY AND PERMANENT INJUNCTIVE RELIEF

A fundamental principle of our constitutional system of government is that the State's power to arrest and incarcerate cannot be used for political purposes. This is an emergency lawsuit brought by elected members of the Texas House of Representatives facing imminent and irreparable injury due to an interpretation and application of the Texas Constitution and the Rules

of the House of Representatives of the State of Texas that would confound this principle by giving the government the power to arrest its political opponents. Affidavits of Representative Gina Hinojosa, Representative Trey Martinez Fischer, and Representative Jasmine Crockett are attached in support.

#### DISCOVERY LEVEL

1. Plaintiffs intend to conduct discovery under Level 2.

#### **PARTIES**

- 2. Plaintiff Gina Hinojosa is a Democratic member of the Texas House of Representatives representing District 49. Representative Hinojosa resides in Travis County, Texas.
- 3. Plaintiff Alma A. Allen is a Democratic member of the Texas House of Representatives representing District 131. Representative Allen resides in Harris County, Texas.
- 4. Plaintiff Michelle Beckley is a Democratic member of the Texas House of Representatives representing District 65. Representative Beckley resides in Denton County, Texas.
- 5. Plaintiff Jasmine Crockett is a Democratic member of the Texas House of Representatives representing District 100. Representative Crockett resides in Dallas County, Texas.
- 6. Plaintiff Joe Deshotel is a Democratic member of the Texas House of Representatives representing District 22. Representative Deshotel resides in Jefferson County, Texas.
- 7. Plaintiff Barbara Gervin-Hawkins is a Democratic member of the Texas House of Representatives representing District 120. Representative Gervin-Hawkins resides in Bexar County, Texas.
- 8. Plaintiff Vikki Goodwin is a Democratic member of the Texas House of Representatives representing District 47. Representative Goodwin resides in Travis County, Texas.

- 9. Plaintiff Celia Israel is a Democratic member of the Texas House of Representatives representing District 50. Representative Israel resides in Travis County, Texas.
- 10. Plaintiff Ray Lopez is a Democratic member of the Texas House of Representatives representing District 125. Representative Lopez resides in Bexar County, Texas.
- 11. Plaintiff Armando "Mando" Martinez is a Democratic member of the Texas House of Representatives representing District 39. Representative Martinez resides in Hidalgo County, Texas.
- 12. Plaintiff Trey Martinez Fischer is a Democratic member of the Texas House of Representatives representing District 116. Representative Martinez Fischer resides in Bexar County, Texas.
- 13. Plaintiff Ina Minjarez is a Democratic member of the Texas House of Representatives representing District 124. Representative Minjarez resides in Bexar County, Texas.
- 14. Plaintiff Christina Morales is a Democratic member of the Texas House of Representatives representing District 145. Representative Morales resides in Harris County, Texas.
- 15. Plaintiff Mary Ann Perez is a Democratic member of the Texas House of Representatives representing District 144. Representative Perez resides in Harris County, Texas.
- 16. Plaintiff Ana-Maria Ramos is a Democratic member of the Texas House of Representatives representing District 102. Representative Ramos resides in Dallas County, Texas.
- 17. Plaintiff Richard Peña Raymond is a Democratic member of the Texas House of Representatives representing District 42. Representative Raymond resides in Webb County, Texas.
- 18. Plaintiff Ron Reynolds is a Democratic member of the Texas House of Representatives representing District 27. Representative Reynolds resides in Fort Bend County, Texas.

- 19. Plaintiff Eddie Rodriguez is a Democratic member of the Texas House of Representatives representing District 51. Representative Rodriguez resides in Travis County, Texas.
- 20. Plaintiff Ramon Romero, Jr. is a Democratic member of the Texas House of Representatives representing District 90. Representative Romero resides in Tarrant County, Texas.
- 21. Defendant Governor Greg Abbott is the elected Governor of the State of Texas and the chief executive officer of the State. Governor Abbott is sued in his official capacity.
- 22. Defendant Matthew McDade "Dade" Phelan is a Republican member of the Texas House of Representatives representing District 21 and the 76<sup>th</sup> Speaker of the Texas House of Representatives. Speaker Phelan is sued in his official capacity.
- 23. The defendant State of Texas is a state of the United States of America.

#### JURISDICTION AND VENUE

- 24. This Court has jurisdiction over the controversy pursuant to the Texas Uniform Declaratory Judgments Act. Tex. Civ. Prac. & Rem. Code § 37.001, et. seq.
- 25. Jurisdiction to award the declaratory relief requested herein is conferred upon this Court by Texas Civil Practice and Remedies Code Section 37.004. Jurisdiction for the attorneys' fees requested by the plaintiffs herein is conferred upon this Court by Texas Civil Practice and Remedies Code Section 37.009.
- 26. Venue is proper in Travis County pursuant to Texas Civil Practices and Remedies Code Sections 15.002(a), 15014, and 15.0151 because the events or omissions giving rise to the cause of action arose in Travis County and because the state government departments and divisions at issue are located in Travis County.

#### **FACTS**

- 27. In 2020, at least 66 percent of the 17 million registered voters in Texas cast ballots in the general election, which was the largest turnout in nearly 30 years. Thanks to the efforts of primarily Democratic officials and against headwinds and criticisms voiced by State Republican officials, early voting numbers shattered records. Some of the highest voter turnout increases occurred in predominantly Hispanic counties. Voting measures aimed at increasing registration and inclusion like mail-in ballots and drive-thru voting were used by Democratic voters more than Republican voters. The number of absentee ballots before Election Day doubled from four years earlier to 1 million, and 1 in 10 in-person early voters in predominantly Democratic Harris County alone cast their ballots at drive-thru locations. In short, despite a global pandemic and an atmosphere of civil unrest, the political franchise in Texas grew and grew stronger.
- 28. Shortly after the 2020 election, the Republican caucus in the Texas House of Representatives (the "House") introduced legislation dubiously named the Election Integrity Protection Act of 2021 ("H.B. 3") to reverse this trend. Every two years, the Texas Legislature convenes for a 140-day regular legislative session. The 87<sup>th</sup> Texas Legislature convened on January 12, 2021, and was scheduled to conclude on May 31, 2021. Although H.B. 3 expressly recognized that "full, free, and fair elections are the underpinnings of a stable constitutional democracy," the bill contained provisions designed to curb increased voting engagement in urban locations and populations of color, including:
  - i. a ban on drive-thru voting that accommodated busy and disabled voters;
  - ii. restrictions on early voting hours that accommodated voters like medical professionals and laborers with inflexible work hours;
  - iii. a ban on 24-hour voting that accommodated voters with inflexible work hours;

- iv. a ban on, and a brand-new state jail felony for, distributing applications to request mail-in ballots that accommodated new, uninformed, or reluctant voting populations unable to make it to a voting location during voting hours;
- v. an increased area where partisan poll watchers could be present at voting stations; and
- vi. additional ID requirements on mail-in ballots, including the provision of sensitive driver's license numbers and Social Security number excerpts, designed to discourage mail-in voting or increase the ability to challenge such votes for purely technical reasons.

The initial version of H.B. 3 also contained other provisions which were not only unlawful but widely unpopular, including a proposal to restrict the start time for Sunday early voting hours, which was designed to reduce the ability for churchgoers, including large populations of African American voters, to assemble and encourage each other to vote.

- 29. Article III, Section 10 of the Texas Constitution provides that, in order for the House to vote on H.B. 3 or otherwise "do business," a quorum of two-thirds of the elected House members must be in attendance. The House Rules also provide that "no business shall be transacted" without a quorum "except to compel the attendance of absent members or to adjourn." The House has 150 seats, so as many as 100 members must be present in the chamber to advance the Republican caucus's signature legislation.
- 30. Late on May 30, 2021, after all other efforts to persuade Defendants and House Republicans to reform H.B. 3 to preserve their constituents' voting rights had failed, House Democrats who opposed H.B. 3 left the Capitol building in accordance with their personal convictions and in fulfillment of their political responsibilities. The House therefore lacked a

quorum to take a vote on H.B. 3 and other measures the legislative leadership had waited until the last minute of the legislative session to advance.

- 31. On July 7, 2021, Governor Abbott issued a proclamation calling for a special session to begin on July 8, 2021. On July 12, over 50 Texas House Democrats, including Plaintiffs, traveled to Washington, D.C. to petition their Congressional representatives to pass federal voting rights legislation. The House Democrats' absence prevented a quorum at the Special Session.
- 32. Speaker Phelan responded to Plaintiffs' absence by declaring that the House majority will "use every available resource" to obtain a quorum. Governor Abbott publicly encouraged Speaker Phelan to "issue a call to have these members arrested." On July 13, 2021, House Republicans passed a Motion for Call of the House, which is a procedural maneuver set forth in Texas House Rule 5, Section 8 providing that "[a]ll absentees for whom no sufficient excuse is made may, by order of a majority of those present, be sent for and arrested, wherever they may be found, by the sergeant-at-arms or an officer appointed by the sergeant-at-arms for that purpose, and their attendance shall be secured and retained" (the "July 13 Measure").
- 33. Defendants' public comments and actions show that they are interpreting the Texas Constitution and the word "arrest" in the House Rules to permit the Speaker to direct the House Sergeant-at-Arms to dispatch state police to physically confine or detain the missing members to secure a quorum. An arrest, however, has a very specific meaning and set of procedural requirements under Texas law because it is such a significant intrusion upon the privacy and integrity of the arrested person. To determine whether an "arrest" has occurred, courts consider factors such as (1) the amount of force displayed, (2) the duration of the detention; and (3) the officer's express intent. Defendants' threatened actions against Plaintiffs would constitute an "arrest" under the Fourth Amendment because Defendants have threatened to physically restrain

Plaintiffs and move Plaintiffs from one place to another to be kept for an indefinite period of time, against the Plaintiffs' will.

- 34. Defendants' interpretation of the law and use of the word "arrest" is incorrect and contrary to law. There is no dispute that Texas law enforcement officials purportedly empowered by the House Rules and July 13 Measure do not have jurisdiction to "arrest" lawmakers outside the state, including in the District of Columbia. But the law does not provide for physical confinement of lawmakers *within* the State of Texas either if those lawmakers have committed no crime for at least four reasons.
- 35. First, the Texas Code of Criminal Procedure provides that a licensed peace officer may arrest a person only for a crime, *see* Tex. CRIM. P. Code art. 2.12, and the Texas Government Code authorizes DPS officers to "the prevention and detection of crime." Tex. Gov't Code § 411.002. There is no allegation that Plaintiffs, or any Democratic member of the Legislature who left Texas to exercise their rights to speech, assembly, and petition to federal lawmakers, are or have committed a crime or were or are a danger to public safety. Therefore, regardless of what the House Rules say in a housekeeping provision about quorum math, Texas law enforcement officials have no power to "arrest" Plaintiffs in a criminal sense.
- 36. Second, the Speaker's authority outside of House Rule 4 Section 8 and the July 13 Measure does not extend to arrests without due process either. The Speaker of the House can conceivably dispatch sheriffs with authority to "execute subpoenas and other process" to request Plaintiffs' attendance at the Capitol, but those officials cannot arrest Plaintiffs because the term "subpoenas and other process" does not include the deprivation of a person's liberty under Texas law. *See* TEX. LOCAL GOV'T CODE § 85.022; *Broom v. MacMaster*, 992 S.W.2d 659, 664 (Tex. App.—Dallas 1999, no pet.). An arrest results in the immediate deprivation of a person's liberty, but

subpoena power is predicated on the ability of a respondent to quash or object to process before compliance is required. *See* TEX. R. CIV. P. 122, 176.7; *Kawasaki Steel Corp. v. Middleton*, 699 S.W.2d 199, 203 (Tex. 1985).

- 37. Third, Defendants' interpretation and application of the House Rules to authorize Plaintiffs' arrest during the 87<sup>th</sup> Legislature is directly contrary to Article III, Section 14 of the Texas Constitution. That provision states: "Senators and Representatives shall, except in cases of treason, felony, or breach of the peace, be privileged from arrest during the session of the Legislature, and in going to and returning from the same." As Governor Abbott has made amply clear, he intends to prolong "the session of the Legislature" indefinitely until there is a quorum to consider H.B. 3 and other Republican caucus priorities. Defendants' interpretation of the House Rules cannot be squared with the plain language of Article III, Section 14, and if Defendants' position is that the House Rules intentionally authorize an "arrest," then those Rules are unconstitutional.
- 38. Fourth, even if Texas law authorized the arrest of legislators who have not committed a crime—which it does not—such law would be unconstitutional. The Fourth and Fourteenth Amendments to the U.S. Constitution prohibit State actors such as Defendants from effecting an arrest without probable cause being shown that such person has committed a crime. The First Amendment of the U.S. Constitution also prohibits State actors such as Defendants from infringing on Plaintiffs right to speak, assemble, petition, and provide effective representation to constituents opposed to H.B. 3 outside of the House chamber. These foundational protections prevail over any contrary provision in the Texas Constitution or legislative rules. U.S. Const. art. VI §2.
- 39. Despite this law to the contrary, Defendants and their agents and affiliates unabashedly proclaimed their intent to use physical force to detain, confine, and otherwise restrict the liberty of

House Democrats, including Plaintiffs, "[a]s soon as they come back in the state of Texas." On July 12, Governor Abbott told the media, "As soon as they come back in the state of Texas, [Plaintiffs] will be arrested, they will be cabined inside the Texas Capitol until they get their job done." On July 13, House Administration Committee Chair Rep. Will Metcalf sent a letter to Capitol Region DPS Director David Cabrera requesting the assistance of troopers to aid operation of the chamber under direction of the Sergeant-at-Arms. On July 14, Senator Ted Cruz commented that Defendants could "handcuff and put in leg irons" Plaintiffs and other legislators who were absent from the Special Session. And on July 25, Speaker Phelan issued a "warrant" for the arrest of House Democrat Philip Cortez, which directed the House Sergeant-at-Arms to take Representative Cortez into "custody" and to "bring" him "before the bar of the House."

- 40. Defendants' erroneous interpretation of state rules and unlawful threats have harmed Plaintiffs. Fearing seizure of their liberty without due process, Plaintiffs have remained outside Texas from July 12 to present. Because they face detention and confinement from Defendants "[a]s soon as they come back in the state of Texas," Plaintiffs have been deprived of their homes, families, friends, staff, and constituents for nearly one month.
- 41. Unfortunately, the barrier between Plaintiffs and their homes is indefinite. The next scheduled House quorum call is Monday, August 9, and yesterday, Governor Abbott vowed to "continue to call special session after special session" to press for voting rights legislation and other measures. Governor Abbott has even pledged to call "special session after special session after special session after special session . . . all the way up until election day of next year if I have to." As long as Defendants keep the 87<sup>th</sup> Legislature in session, the menace of political apprehension, possibly in "handcuffs" and "leg irons," looms over Plaintiffs.

### **COUNT 1: DECLARATORY JUDGMENT ACTION**

- 42. Plaintiffs repeat and reallege each and every allegation of the Petition as if set forth fully in this cause of action.
- 43. Pursuant to Texas Civil Practice and Remedies Code Sections 37.001, *et seq.*, the Court may declare rights, status, or other legal relations whether or not further relief is or could be claimed.
- 44. Plaintiffs seek a judgment declaring that Article III, Section 10 of the Texas Constitution, House Rule 5, Section 8, and a Call to the House passed on or after July13, 2021 do not authorize Defendants or their agents, including the Sergeant-at-Arms and officers appointed by him, to physically arrest legislators who have not committed a crime.
- 45. A justiciable controversy exists as to the rights and status of Plaintiffs, which will be resolved by the declaration sought above. Specifically, if the Court does not issue the declaration sought, then Defendants will make good on threats to physically detain Plaintiffs, confine Plaintiffs, or otherwise deprive Plaintiffs of their liberty purely for Defendants' political and parliamentary motives. If, however, the Court issues the declaration sought consistent with applicable law, then Defendants will retain their liberty to represent their constituents as they see fit.

#### APPLICATION FOR TEMPORARY AND PERMANENT INJUNCTIVE RELIEF

46. Plaintiffs ask that the Court grant a temporary restraining order, a temporary injunction after a hearing, and a permanent injunction after a trial on the merits which enjoins Defendants from effecting a false arrest—*i.e.*, an arrest made without justification or authority of law—on Plaintiffs and similarly situated Texas House Democrats. Plaintiffs specifically seek an order enjoining Defendants from:

- a. Detaining, confining, or otherwise restricting a Texas House Democrat's movement without his or her consent so as to interfere substantially with his or her liberty within the State of Texas under the alleged authority of Article III, Section 10 of the Texas Constitution, House Rule 5, Section 8, or a Call to the House passed on or after July13, 2021;
- b. Issuing any warrants or other instruments commanding the detention, confinement, or other restriction of a Texas House Democrat's movement without his or her consent so as to interfere substantially with his or her liberty within the State of Texas under the alleged authority of Article III, Section 10 of the Texas Constitution, House Rule 5, Section 8, or a Call to the House passed on or after July13, 2021; and
- c. Commanding the Sergeant-at-Arms, Department of Public Safety, Texas Rangers, Texas Highway Patrol Officers, Capitol Police Officers, or other law enforcement officials to detain, confine, or otherwise restrict a Texas House Democrat's movement without his or her consent so as to interfere substantially with his or her liberty within the State of Texas under the alleged authority of Article III, Section 10 of the Texas Constitution, House Rule 5, Section 8, or a Call to the House passed on or after July13, 2021.
- 47. Plaintiffs' application for a temporary restraining order and temporary and permanent injunctive relief is authorized under Section 65.011(1), (2), (3), and (5) of the Texas Civil Practice and Remedies Code.
- 48. Based on the verified facts in this Petition, it is probable that Plaintiffs will prevail against Defendants after a trial on the merits. As the only Texas state district court found when faced with

a similar legal question in 2003, the law does not provide for physical confinement of lawmakers within the State of Texas if those lawmakers have committed no crime. *See Burnham v. Davis*, Case No GN-301665, 2003 WL 25301368 (Tex. Dist. Ct. Aug. 4, 2003), *reversed on inapplicable procedural grounds*, 137 S.W.3d 325 (Tex. App.—Austin 2004).

49. At least four reasons support Judge Campbell's declaration in the Burnham case. First, the Texas Code of Criminal Procedure provides that a licensed peace officer may arrest a person only for a crime, see TEX. CRIM. P. CODE art. 2.12, and the Texas Government Code authorizes DPS officers to "the prevention and detection of crime." TEX. GOV'T CODE § 411.002. Because there is no allegation that Plaintiffs, or any Democratic member of the Legislature who left Texas to exercise their rights to speech, assembly, and petition to federal lawmakers, are or have committed a crime or were or are a danger to public safety, Texas law enforcement officials have no power to "arrest" Plaintiffs in a criminal sense. Second, the Speaker of the House cannot dispatch sheriffs who are authorized to "execute subpoenas and other process" to arrest Plaintiffs, as the term "subpoenas and other process" does not include the deprivation of a person's liberty under Texas law. See Tex. Local Gov't Code § 85.022; Broom v. MacMaster, 992 S.W.2d 659, 664 (Tex. App.—Dallas 1999, no pet.). An arrest results in the immediate deprivation of a person's liberty, but the power to subpoena is predicated on the ability of a respondent to quash or object to process before compliance is required. See TEX. R. CIV. P. 122, 176.7; Kawasaki Steel Corp. v. Middleton, 699 S.W.2d 199, 203 (Tex. 1985). Third, Defendants' interpretation and application of the House Rules to authorize Plaintiffs' arrest during the 87th Legislature is directly contrary to the privilege from arrest during legislative session provided to Plaintiffs under Article III, Section 14 of the Texas Constitution. And fourth, even if Texas law authorized the arrest of legislators who have not committed a crime—which it does not—such law would be unconstitutional. Effecting an arrest on Plaintiffs would violate the First, Fourth, and Fourteenth Amendments to the U.S. Constitution, which prevail over any contrary provision in the Texas Constitution or legislative rules. U.S. Const. art. VI §2.

- 50. If Plaintiffs' application is not granted, Plaintiffs will suffer imminent and irreparable harm in the form of an impossible choice between loss of liberty (if they return to Texas) and loss of real and personal property, familiar and friendly love, and homestead comfort (if they remain outside of Texas). These harms are incapable of precise calculation, rendering monetary remedies inadequate. These harms are also imminent and indefinite in nature, as Defendants will reconvene Legislative Session in less than 24 hours and have threatened to extend that session until November 8, 2022.
- 51. Although (a) the temporary restraining order or temporary injunction is against the State and officers of the State in their governmental capacity, (b) Defendants have no pecuniary interest in the suit and no money damages can be shown, Plaintiffs are willing to post a bond, if necessary, in a sum fixed by the Court.

#### ATTORNEY FEES AND COSTS

52. Plaintiffs have incurred, and are entitled to recover, costs and reasonable and necessary attorney fees that are equitable and just under Texas Civil Practice and Remedies Code Section 37.009.

#### **PRAYER**

Plaintiffs individually and collectively pray that citation be issued for Defendants to appear and answer and that the Court award Plaintiff relief from Defendants, including but not limited to:

(1) Declaratory relief, including but not limited to a judgment declaring that neither Texas Constitution art. III Section 10 nor the House Rules permit Defendants or

their agents to detain, confine, or otherwise restrict a Texas House Democrat's movement without his or her consent so as to interfere substantially with his or her liberty within the State of Texas if they have not committed a crime;

- (2) Equitable relief, including but not limited to temporary and permanent injunctive relief as described above;
- (3) Reasonable attorney's fees under Tex. Civ. Prac. & Rem. Code §37; and
- (4) Prejudgment interest, post-judgment interest, and costs.

Plaintiffs further pray that the Court grant such other and further relief to which Plaintiffs may be justly entitled.

Respectfully submitted,

## MINTON, BASSETT, FLORES & CARSEY, P.C.

### /s/ Samuel E. Bassett

Samuel E. Bassett State Bar No. 01894100 1100 Guadalupe Street Austin, Texas 78701 Telephone: (512) 476-4873

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## DRUMHELLER, HOLLINGSWORTH & MONTHY, LLP

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Email: megan@coferconnelly.com

CAUSE NO		_
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Defendants.	§ §	JUDICIAL DISTRICT
STATE OF TEXAS	§	
COUNTY OF TRAVIS	60 60 60	

# AFFIDAVIT OF GINA HINOJOSA

Before me, the undersigned notary, on this day appeared by video conference Gina Hinojosa, the affiant, a person whose identity is known to me or who was identified to me by driver's license. After I administered an oath to affiant, she testified as follows:

- My name is Gina Hinojosa, I am over 18 years of age, of sound mind, and capable of making this affidavit. I am a Democratic member of the Texas House of Representatives representing District 49. In the 87<sup>th</sup> Legislature, I was re-appointed to serve on the Criminal Jurisprudence Committee and as Vice Chair of the Human Services Committee. I have knowledge of the 87<sup>th</sup> Legislature in those roles, and I have personal knowledge of the matters stated herein.
- 2. I have reviewed Plaintiffs' Original Verified Petition and Application for Temporary and Permanent Injunctive Relief in the above-referenced matter, and the facts set forth therein are true and correct and within my personal knowledge.
- 3. On May 30, 2021, after all other efforts to persuade House Republicans to reform House Bill No. 3 to preserve my constituents' voting rights had failed, I left the Capitol building in accordance with my personal convictions and in fulfillment of my political responsibilities. My and other Democrats' absence resulted in the inability of the House to convene a quorum to take a vote on House Bill No. 3 and other measures the Speaker of the House had waited until the last minute of the legislative session to advance.
- 4. On July 7, 2021, Governor Abbott issued a proclamation calling for a special session of the 87th Legislature. On July 12, I traveled to Washington, D.C. with over 50 Texas House Democrats to petition our Congressional representatives to pass federal voting rights legislation. My and the other House Democrats' absence prevented a quorum at the Special Session. Governor Abbott, Speaker Dade Phelan, and others immediately threatened to "arrest" me, take me into "custody," and "cabin[]" me "inside the Texas Capitol" as soon as I returned to Texas. Other prominent Texas Republicans said these threats of arrest could include "handcuffs and leg irons." These threats restricted my movement and liberty and made me reasonably fear for injury to my person, reputation, and property.
- 5. I live and work in Austin, Texas. In fact, with the exception of several years attending law school in Washington, D.C., I have called Austin home all my adult life. Because of the threats from Governor Abbott, Speaker Phelan, and their agents and affiliates, however, I have not returned to Austin or the State of Texas since July 12.
- 6. Governor Abbott has threatened to call "special session after special session after special session... all the way up until election day of next year if I have to" in order to insist on my arrest, confinement, and detention in the House chambers while the 87<sup>th</sup> Legislature is in session. A Second Special Session is scheduled to convene tomorrow. As a result, unless I choose to subject myself to an arrest I believe to be unlawful, I fear that there is a reasonable possibility that I will be forced against my will to remain in Washington, D.C. or elsewhere outside the State of Texas for the indeterminate and foreseeable future.
- 7. I face an impossible choice of imminent and immeasurable harms because Governor Abbott, Speaker Phelan, and their agents and affiliates are interpreting Article III, Section 10 of the Texas Constitution, House Rule 5, Section 8, and a Call to the House passed on or after July13, 2021, to grant the Speaker of the House the power to compel my physical arrest by law enforcement within the State of Texas. On the one hand, if I return to my home state, then I will be subjected to an illegal and unconstitutional arrest and restraint

harmful to my person and reputation. On the other hand, if I maintain my vigil in involuntary exile by Texas officials, then I will continue to be deprived of liberty, my real and personal property left in Austin will suffer, and my personal and political relationships with family, friends, staff, and constituents will suffer in ways which are impossible to fully or precisely calculate or quantify.

Gina Hinojosa

Sworn to and subscribed before me by Rep. Gina Hinojosa on the 8th day of August, 2021.

ALEXANDRA JOHNSTON Notary Public, State of Texas Comm. Expires 03-04-2025 Notary ID 132956078 Notary Public in and for The State of Texas

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V.	§ TRAVIS COUNTY, TEXAS
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D.C. I	§
Defendants.	§ JUDICIAL DISTRICT
STATE OF TEXAS	§
	& & &
COUNTY OF TRAVIS	§

CAUSE NO. \_\_\_\_

# AFFIDAVIT OF TREY MARTINEZ FISCHER

Before me, the undersigned notary, on this day appeared by video conference Trey Martinez Fischer, the affiant, a person whose identity is known to me or who was identified to me by driver's license. After I administered an oath to affiant, he testified as follows:

- 1. My name is Trey Martinez Fischer, I am over 18 years of age, of sound mind, and capable of making this affidavit. I am a long-standing Democratic member of the Texas House of Representatives representing the District 116. In the current session, I serve as a senior member of the House Ways & Means Committee and the House Committee on Corrections. I have knowledge of the 87th Legislature in those roles, and I have personal knowledge of the matters stated herein.
- I have reviewed Plaintiffs' Original Verified Petition and Application for Temporary and Permanent Injunctive Relief in the above-referenced matter, and the facts set forth therein are true and correct and within my personal knowledge.
- 3. On May 30, 2021, after all other efforts to persuade House Republicans to reform House Bill No. 3 to preserve my constituents' voting rights had failed, I left the Capitol building in accordance with my personal convictions and in fulfillment of my political responsibilities. My and other Democrats' absence resulted in the inability of the House to convene a quorum to take a vote on House Bill No. 3 and other measures the Speaker of the House had waited until the last minute of the legislative session to advance.
- 4. On July 7, 2021, Governor Abbott issued a proclamation calling for a special session of the 87<sup>th</sup> Legislature. On July 12, I traveled to Washington, D.C. with over 50 Texas House Democrats to petition our Congressional representatives to pass federal voting rights legislation. My and the other House Democrats' absence prevented a quorum at the Special Session. Governor Abbott, Speaker Dade Phelan, and others immediately threatened to "arrest" me, take me into "custody," and "cabin[]" me "inside the Texas Capitol" as soon as I returned to Texas. Other prominent Texas Republicans said these threats of arrest could include "handcuffs and leg irons." These threats restricted my movement and liberty and made me reasonably fear for injury to my person, reputation, and property.
- 5. I live and work in San Antonio, Texas. I have an active legal practice based in San Antonio, and I live with my wife and two pre-teenage daughters in San Antonio's historic West Side. Because of the threats from Governor Abbott, Speaker Phelan, and their agents and affiliates, however, I have not returned to San Antonio or the State of Texas since July 12.
- 6. Governor Abbott has threatened to call "special session after special session after special session . . . all the way up until election day of next year if I have to" in order to insist on my arrest, confinement, and detention in the House chambers while the 87<sup>th</sup> Legislature is in session. A Second Special Session is scheduled to convene tomorrow. As a result, unless I choose to subject myself to an arrest I believe to be unlawful, I fear that there is a reasonable possibility that I will be forced against my will to remain in Washington, D.C. or elsewhere outside the State of Texas for the indeterminate and foreseeable future.
- 7. I face an impossible choice of imminent and immeasurable harms because Governor Abbott, Speaker Phelan, and their agents and affiliates are interpreting Article III, Section 10 of the Texas Constitution, House Rule 5, Section 8, and a Call to the House passed on or after July13, 2021, to grant the Speaker of the House the power to compel my physical arrest by law enforcement within the State of Texas. On the one hand, if I return to my

home state, then I will be subjected to an illegal and unconstitutional arrest and restraint harmful to my person and reputation. On the other hand, if I maintain my vigil in involuntary exile by Texas officials, then I will continue to be deprived of liberty, my real and personal property left in San Antonio will suffer, and my personal, professional, and political relationships with family, friends, staff, and constituents will suffer in ways which are impossible to fully or precisely calculate or quantify.

Trey Martine Fischer

Sworn to and subscribed before me by Rep. Trey Martinez Fischer on the 8th day of August, 2021.

ALEXANDRA JOHNSTON
Notary Public, State of Texas
Comm. Expires 03-04-2025
Notary ID 132956078

Notary Public in and for The State of Texas

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REP. GINA HINOJOSA,	§ IN THE DISTRICT COURT OF
REP. ALMA A. ALLEN,	§ IN THE DISTRICT COURT OF § § §
REP. MICHELLE BECKLEY,	§
REP. JASMINE CROCKETT,	8
REP. JOE DESHOTEL,	8
REP. BARBARA GERVIN-HAWKINS,	8
REP. VIKKI GOODWIN,	8
REP. CELIA ISRAEL,	\$ \$ \$ \$ \$
REP. RAY LOPEZ,	8
REP. ARMANDO "MANDO" MARTINEZ,	8
REP. TREY MARTINEZ FISCHER,	§
REP. INA MINJAREZ,	§
REP. CHRISTINA MORALES,	§ §
REP. MARY ANN PEREZ,	§
REP. ANA-MARIA RAMOS,	§
REP. RICHARD PEÑA RAYMOND,	§
REP. RON REYNOLDS,	§
REP. EDDIE RODRIGUEZ,	§
REP. RAMON ROMERO, JR.,	§
	§
Plaintiffs,	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$
	§
v.	§ TRAVIS COUNTY, TEXAS
CDEC ADDOTT : 1: m : 1	§
GREG ABBOTT, in his official capacity as	8
Governor of the State of Texas, and	8
MATTHEW McDADE PHELAN,	8
in his official capacity as the Speaker of the Texas House of Representatives, and	8
the STATE OF TEXAS.	8
the STATE OF TEXAS.	9
Defendants.	§
Dejendanis.	§JUDICIAL DISTRICT
STATE OF TEXAS	8
	8
COUNTY OF TRAVIS	§ § §

CAUSE NO.

## AFFIDAVIT OF JASMINE CROCKETT

Before me, the undersigned notary, on this day appeared by video conference Jasmine Crockett, the affiant, a person whose identity is known to me or who was identified to me by driver's license. After I administered an oath to affiant, he testified as follows:

- My name is Jasmine Crockett, I am over 18 years of age, of sound mind, and capable of making this affidavit. I am a Democratic member of the Texas House of Representatives representing the District 100. In the current session, I serve as a member of the House Business & Industry Committee and the House Criminal Jurisprudence Committee. I have knowledge of the 87<sup>th</sup> Legislature in those roles, and I have personal knowledge of the matters stated herein.
- I have reviewed Plaintiffs' Original Verified Petition and Application for Temporary and Permanent Injunctive Relief in the above-referenced matter, and the facts set forth therein are true and correct and within my personal knowledge.
- On May 30, 2021, after all other efforts to persuade House Republicans to reform House Bill No. 3 to preserve my constituents' voting rights had failed, I left the Capitol building in accordance with my personal convictions and in fulfillment of my political responsibilities. My and other Democrats' absence resulted in the inability of the House to convene a quorum to take a vote on House Bill No. 3 and other measures the Speaker of the House had waited until the last minute of the legislative session to advance.
- 4. On July 7, 2021, Governor Abbott issued a proclamation calling for a special session of the 87th Legislature. On July 12, I traveled to Washington, D.C. with over 50 Texas House Democrats to petition our Congressional representatives to pass federal voting rights legislation. My and the other House Democrats' absence prevented a quorum at the Special Session. Governor Abbott, Speaker Dade Phelan, and others immediately threatened to "arrest" me, take me into "custody," and "cabin[]" me "inside the Texas Capitol" as soon as I returned to Texas. Other prominent Texas Republicans said these threats of arrest could include "handcuffs and leg irons." These threats restricted my movement and liberty and made me reasonably fear for injury to my person, reputation, and property.
- I live and work in Dallas, Texas. Because of the threats from Governor Abbott, Speaker Phelan, and their agents and affiliates, however, I have not returned to Dallas or the State of Texas since July 12.
- 6. Governor Abbott has threatened to call "special session after special session after special session . . . all the way up until election day of next year if I have to" in order to insist on my arrest, confinement, and detention in the House chambers while the 87<sup>th</sup> Legislature is in session. A Second Special Session is scheduled to convene tomorrow. As a result, unless I choose to subject myself to an arrest I believe to be unlawful, I fear that there is a reasonable possibility that I will be forced against my will to remain in Washington, D.C. or elsewhere outside the State of Texas for the indeterminate and foreseeable future.
- 7. I face an impossible choice of imminent and immeasurable harms because Governor Abbott, Speaker Phelan, and their agents and affiliates are interpreting Article III, Section 10 of the Texas Constitution, House Rule 5, Section 8, and a Call to the House passed on or after July13, 2021, to grant the Speaker of the House the power to compel my physical arrest by law enforcement within the State of Texas. On the one hand, if I return to my home state, then I will be subjected to an illegal and unconstitutional arrest and restraint

harmful to my person and reputation. On the other hand, if I maintain my vigil in involuntary exile by Texas officials, then I will continue to be deprived of liberty, my real and personal property left in Dallas will suffer, and my personal, professional, and political relationships with family, friends, staff, and constituents will suffer in ways which are impossible to fully or precisely calculate or quantify.

Jasmine Crockett

Sworn to and subscribed before me by Rep. Jasmine Crockett on the 8th day of August, 2021.

Notary Public in and for

The State of Texas

REP. GINA HINOJOSA,	§	IN THE DISTRICT COURT OF
REP. ALMA A. ALLEN,	§ §	
REP. MICHELLE BECKLEY,	§	
REP. JASMINE CROCKETT,	§	
REP. JOE DESHOTEL,	§	
REP. BARBARA GERVIN-HAWKINS,	§	
REP. VIKKI GOODWIN,	§ § §	
REP. CELIA ISRAEL,	§	
REP. RAY LOPEZ,	§	
REP. ARMANDO "MANDO" MARTINEZ,	§	
REP. TREY MARTINEZ FISCHER,	§	
REP. INA MINJAREZ,	§	
REP. CHRISTINA MORALES,	§	
REP. MARY ANN PEREZ,	§	
REP. ANA-MARIA RAMOS,	§	
REP. RICHARD PEÑA RAYMOND,	§	
REP. RON REYNOLDS,	§	
REP. EDDIE RODRIGUEZ,	§	
REP. RAMON ROMERO, JR.,	§	
	§	
Plaintiffs,	§ §	
	§	
V.	§	TRAVIS COUNTY, TEXAS
	§ §	
GREG ABBOTT, in his official capacity as	§	
Governor of the State of Texas, and	§	
MATTHEW McDADE PHELAN,	§	
in his official capacity as the Speaker of the	§	
Texas House of Representatives, and	§	
the STATE OF TEXAS.	§	
	§	
Defendants.	§	JUDICIAL DISTRICT

CAUSE NO. \_\_\_\_\_

## **TEMPORARY RESTRAINING ORDER**

On this date, the Court heard Plaintiffs' application for a temporary restraining order. After considering the pleadings, affidavits, and arguments of counsel, the Court GRANTS the application for a temporary restraining order *ex parte* and ORDERS as follows:

1. The Court finds that it clearly appears from the facts set forth in Plaintiffs' Original Petition and the affidavits and evidence attached thereto that Defendants have erroneously interpreted Texas law and legislative rules to permit the detention, confinement, or other restriction of members of the Texas House of Representatives within the State of Texas in response to a call for quorum, and that, unless Defendants are immediately restrained as

set forth below, Plaintiffs will suffer imminent and irreparable harm by either the loss of liberty or the loss of real and personal property, personal, professional, and political relationships with family, friends, staff, and constituents, and mental anguish of being separated from home.

- 2. The Court further finds that immediate and irreparable injury, loss, or damage will result to Plaintiffs before notice of a temporary restraining order application can be served and hearing had thereon. Specifically, Defendants announced on Saturday, August 7, 2021, that the next Special Session in which Plaintiffs would be purportedly require to attend will begin on Monday, August 9, 2021, but, as State government workers, Defendants' counsel are presumably unavailable to receive notice or appear at a hearing on the only date between those key dates.
- 3. The Court RESTRAINS defendants the State of Texas, Governor Greg Abbott, and Speaker of the House Matthew McDade "Dade" Phelan from:
  - a. Detaining, confining, or otherwise restricting a Texas House Democrat's movement without his or her consent so as to interfere substantially with his or her liberty within the State of Texas under the alleged authority of Article III, Section 10 of the Texas Constitution, House Rule 5, Section 8, or a Call to the House passed on or after July13, 2021;
  - b. Issuing any warrants or other instruments commanding the detention, confinement, or other restriction of a Texas House Democrat's movement without his or her consent so as to interfere substantially with his or her liberty within the State of Texas under the alleged authority of Article III, Section 10 of the Texas Constitution, House Rule 5, Section 8, or a Call to the House passed on or after July13, 2021; and
  - c. Commanding the Texas House sergeant-at-arms, officers appointed by the Texas House sergeant-at-arms, Department of Public Safety, Texas Rangers, Texas Highway Patrol Officers, Capitol Police Officers, or other law enforcement officials to detain, confine, or otherwise restrict a Texas House Representative's movement without his or her consent so as to interfere substantially with his or her liberty within the State of Texas under the alleged authority of Article III, Section 10 of the Texas Constitution, House Rule 5, Section 8, or a Call to the House passed on or after July13, 2021.
- 4. The Court ORDERS the Clerk to issue notice to defendants the State of Texas by and through the Attorney General, Governor Greg Abbott, and Speaker of the House Matthew McDade "Dade" Phelan to show cause why a temporary injunction should not be issued against them, and that the hearing on Plaintiffs' application for temporary injunction is set for:

, 2021 at AM / PN
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The purpose of the hearing will be to determine whether the temporary restraining order should be made a temporary injunction pending a full trial on the merits.

- 5. The Court finds that the temporary restraining order or temporary injunction is against the State and officers of the State in their governmental capacity and that Defendants have no pecuniary interest in the suit and no money damages can be shown; nonetheless, the Court sets bond at: \$1.00.
- 6. This Order is binding upon all of Defendants' agents, servants, employees, attorneys, and all persons in active concert or participation with Defendants who receive actual notice of this order by personal service or otherwise.
- 7. This Order expires within fourteen (14) days unless extended as permitted by Tex. R. Civ. P. 680.

SIGNED on August 8, 2021 at PM.		
	IUDGE PRESIDING	-